

**12. Capital Project Needs Analysis Reports for San Bernardino County Transportation Authority**

**Recommendation:**

That the Honorable City Council approve the submission of the Capital Project Needs Analysis (CPNA) Reports to the San Bernardino County Transportation Authority for Fiscal Years 2025/2026 through 2029/2030.



Item Number: 12

**City Council / Board of Directors**

**Written Communications**

**Meeting of: September 3, 2024**

**Submitted By:**

Fredy Bonilla, City Engineer

**Subject:**

Capital Project Needs Analysis Reports for San Bernardino County Transportation Authority

**Recommendation:**

That the Honorable City Council approve the submission of the Capital Project Needs Analysis (CPNA) Reports to the San Bernardino County Transportation Authority for Fiscal Years 2025/2026 through 2029/2030.

**Fiscal Impact:**

The approval of the CPNA does not have a direct fiscal impact. Planned expenses for this fiscal year were included in the approved budget. An additional appropriation is not required.

**Strategic Plan Goal:**

This item aligns with Goal E in the City of Victorville Strategic Plan 2023-2026, "Invest in Infrastructure." The CPNA is a tool utilized by San Bernardino County Transportation Authority (SBCTA) to budget and fund projects that fall under the Victor Valley Major Local Highways Program including bridge projects or major road improvement projects.

**Background:**

The Measure I 2010-2040 Strategic Plan requires local jurisdictions to annually adopt a five-year CPNA. The CPNA is used to analyze the cash flow needs for the Victor Valley Major Local Highways Program (local high desert area) and the Valley Freeway Interchange and Arterial Programs (San Bernardino/Inland Empire area) to support decisions that will be made by the SBCTA Board as part of their annual budgeting process. Jurisdictions are required to submit to SBCTA by September 30, 2024, both the CPNA reports for Fiscal Years 2025/2026 - 2029/2030 and an adopting resolution or minute action.

The CPNA includes an estimate of project costs by funding type, fiscal year, and phase for the five-year period following the beginning of the subsequent fiscal year. It also demonstrates that the jurisdiction has the development mitigation fair share funds for the projects as assigned by the SBCTA Nexus Study. The SBCTA Board approves the projects listed in the first two years of the CPNA as eligible for reimbursement subject to several factors within the Victor Valley Major Local Highways Program.

Approval of the CPNA by the SBCTA Board does not guarantee fund availability. The CPNA serves to establish eligibility for reimbursement. Jurisdictions like Victorville must be aware of their allocation balances and anticipated equitable share revenue to determine financial constraints. The approval of the list of projects eligible for reimbursement is approved by the SBCTA Board in conjunction with the annual budget.

The Victor Valley Major Local Highways Program (MLH) Program requires that a master list of projects eligible for funding be maintained and periodically updated. The list of eligible projects must be approved by the SBCTA Board, based on a recommendation of the Victor Valley subarea representatives and the Mountain/Desert Committee. The current list of near-term approved projects was included in the 2021 update to the 10-Year Delivery Plan and through subsequent Board allocations; however, there is flexibility to add projects to the list of eligible projects if funding capacity is available. At minimum, the CPNA should include the projects that are contained in the 10-Year Delivery Plan and/or under existing funding agreements with the current cash flow needs. The Green Tree Extension and Bear Valley Road Overhead projects are contained in the 10-Year Delivery Plan. Construction for both of these projects is complete, but the project closeout housekeeping is still on going with the California State Water Board, Caltrans, and SBCTA to finalize the projects.

The majority of the projects listed in the Nexus Study for Victorville are currently completed or removed from the list. Some of the completed projects include the Nisqualli bridge, Green Tree bridge and Bear Valley BNSF bridge. Future projects listed in the Nexus study include widening of National Trails Hwy from I-15 to Air Expressway from two to four lanes and widening Monte Vista Rd to four lanes. These two future projects are not listed in the pass-through Five-Year Measure I Capital Improvement Plan for FY 2024/25 through 2028/29 that was approved by the Council on August 20, 2024.

### **Discussion:**

The Green Tree Blvd Extension and Bear Valley Road Overhead at BNSF Railroad Projects need to be included in the CPNA to comply with SBCTA's requirements. The CPNA project reports attached show the funding organized in a table by phase, fund type and fiscal year. The funding for the reports must be entered in an SBCTA form that has a pre-determined format. The funding for both projects is consistent with funding agreements (and subsequent amendments) which have been previously approved by both SBCTA and the City. The funded phases are: PS&E (plans, specifications, and estimates); ROW (right of way); and CONST (construction). The fund types are as follows: "DEMO" (federal demonstration grant funds); "MSI MLHP" (Measure I Major Local Highway Program); "MI LOCAL ST" (Victorville's Measure I local pass-through); "STP"

(Federal Surface Transportation Program); “Other” (Federal Highway Infrastructure Program) and Federal Bridge National Highway Performance Program); “HBP” (Federal Highway Bridge Program); “DEV LOAN” (road development impact fee loan from SBCTA); and “DEV FEE” (road development impact fees).

The funds shown in the “Prior” column are funds programmed prior to FY 24/25. Expenses have spanned several fiscal years on both projects. The Bear Valley Road Overhead at BNSF Railroad Project was completed in FY 2023/24. The Green Tree Extension Project construction was completed in FY 2022/23; however, there is a loan from SBCTA for \$2,500,000 of Road Development Impact Fees. Staff is requesting approval by a separate written communication to pay this loan off this fiscal year.

Staff recommends that the Honorable City Council approve the submission of the Capital Project Needs Analysis Reports including the Green Tree Blvd Extension and the Bear Valley Road Overhead at BNSF Railroad Projects for Fiscal Years 2025/2026 through 2029/2030.

Staff is available for any questions Council may have.

**Attachments:**    A. Capital Project Needs Analysis Reports

# **ATTACHMENT A**

Nexus Project Cost	\$ 43,920,000
Dev. Loan?	Yes
5-Year Advance?	No
Public Share:	51.0%
Dev. Share:	49.00%

**Capital Project Needs Analysis**  
**City of Victorville**  
**Victor Valley Major Local Highway Program**

Project Information	Phase	Funding	PRIOR*	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30	FUTURE
Widen Green Tree Blvd from Hesperia to Ridgecrest from 0-4 lanes (includes bridge over BNSF Railroad)	PA&ED Total Cost: Fund Type:	\$0.00							
		MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Current Total Project Cost Estimate: \$46,825,708.00	PS&E Total Cost: Fund Type:	\$0.00							
		MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total Measure I Request:  \$0.00 (Summation of Measure I)	ROW Total Cost: Fund Type:	\$0.00							
		MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Comments: Other = \$431,369.11 = HIP	CONST Total Cost: Fund Type:	\$1,540,068.37							
		MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		STP	\$ 451,547.72	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		OTHER	\$ 431,369.11	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		DEV FEE	\$ 446,191.63	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		DEMO	\$ 210,959.91	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

\*Prior should identify any expenses incurred in prior years that have not yet been reimbursed by SBCTA including anticipated FY 2023/2024 expenses.

Nexus Project Cost	\$ 10,409,000
Dev. Loan?	No
5-Year Advance?	No
Public Share:	51.0%
Dev. Share:	49.00%

**Capital Project Needs Analysis**  
**City of Victorville**  
**Victor Valley Major Local Highway Program**

Project Information	Phase	Funding	PRIOR*	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30	FUTURE
Bear Valley Rd. Overhead at BNSF Railroad. From Industrial Blvd. to 555 ft. east of Ridgecrest Rd. Widen bridge and road approaches for standard shoulders and turn lanes.	PA&ED								
	Total Cost:	\$0.00							
	Fund Type:	MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Current Total Project Cost Estimate: \$12,782,425.00		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	PS&E								
	Total Cost:	\$0.00							
	Fund Type:	MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total Measure I Request:  \$0.00 (Summation of Measure I)		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	ROW								
	Total Cost:	\$0.00							
	Fund Type:	MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Comments: Other = \$177,777.11 = HIP Other = \$298,723.70 = NHPP		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	CONST								
	Total Cost:	\$1,208,240.43							
	Fund Type:	MSI MLHP	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		HBP	\$ 731,739.62	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		OTHER	\$ 177,777.11	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		OTHER	\$ 298,723.70	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		- Select Fund -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
		Other:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
			\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

\*Prior should identify any expenses incurred in prior years that have not yet been reimbursed by SBCTA including anticipated FY 2023/2024 expenses.